OBSER ING HE 1999 CHEROKEE NA ION ELEC IONS

FINAL REPOR



Democrac Program he Car er Cen er One Copenhill A lan a, GA 30307 (404) 420-5185 Fa (404) 420-3862 CAR ERCEN ER ORG

M arch 2000

	he Car er Cen er	NDI
Obser ing	he 1999 C herokee N a ion	ELEC IONS

So RCE .: CHEROKEE NA ION ELEC ION COMMISSION

Obser ing

Obser ing he 1999 Cherokee Na ion Elec ions

CHEROKEE NA ION ELEC ION DELEGA IONS

M 22, 1999 P E 🛋

uI 24, 1999 uBar, -O[™] E ⊨r,

Om, A/m, , P C/m, , D P , / C Gm T/GSTSEH, DALH, LAB, D Am Cm, A D TE/HT m, / C Gm C, Sm P A T P P, A m D T / Cm V E 🗝 P $\mathbf{B} \mapsto \mathbf{I} \cdot \mathbf{I} \mathbf{E} + \mathbf{F} \cdot \mathbf{I}$, $\mathbf{E} \mapsto \mathbf{I} \mathbf{S} \cdot \mathbf{A} = \mathbf{G} \cdot \mathbf{M} \mapsto -\mathbf{B} + \mathbf{C} \oplus \mathbf{E} + \mathbf{T} \mathbf{E}$ H¢; K Her, D TAPE, $A \subseteq SA$, $A \subseteq G_1$ Jef. U, A P TH, E $\xrightarrow{i} A$ K//, Elen D + , / C G V £ - / LH, A H, H, C HH, P, NL H, PCH h. / C G MO'C In, EL & E HIO H TIBITILV SNH A/ / GASI, A EL & D P P , / ^JC G

				Car er Ce					N	₫I
	Obser ing	HE	1999	Cheroke	e Na	ION	Elec	IONS		
										SPHEN JONES
										S EPHE
Sin, k Dii P,					(i (, P.			D ¥	м Ст	
$C H_i$, $H_i \neq$	Mh; (-	€k		-) M /	BA	, G .	\leftarrow S	1, J 4	A,	J
/m,m,Km	K = 1, $P = 1$		Der;	•						

HE



Obser ing

ਸਸ	CAR	FP	Cen	FP
пь	CAR	ER	CEN	ER

Obser ing he 1999 Cherokeser ing

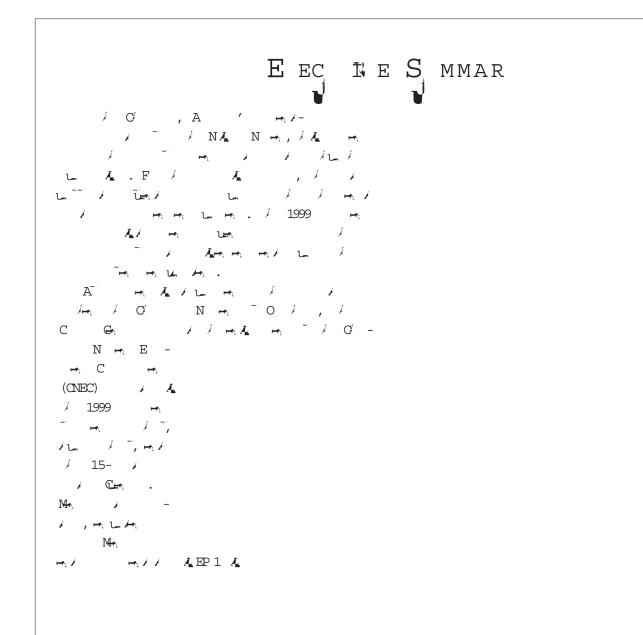
l	

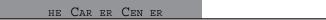
NDDI

Obseñ ing he 1999 Cherokee Na ion Elec ions

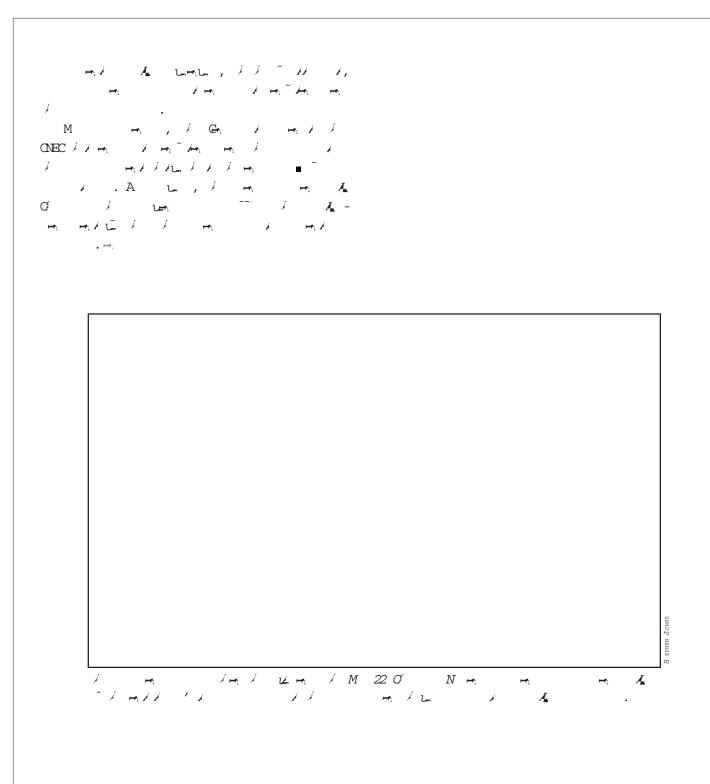
J. J. H / A An In A ¥ _ 1. A Letter A A A HE A HEAL L#1 **Η**ί . u≣ / u≣k -/ End my / my L. United 1 1 Ha 🚣 🖌 P Ha , I 🧍 Ha A ц/ — О — J В /, — Ht. O' Mr., O' O' AS /, M - \mathbb{R}_{k} , \mathbf{H}_{k} (NEC) \mathbf{H}_{k} HA HA A A m. M. J. J. M. J. н. М HI HI K HI HI HI HI HI $\mu_{\rm c}=\mu^{-1}/\mu^{-1}/\mu^{-1}$ HAR A Hi Lá Á н, н, --IL A A A A A Amilia mit han the mit, Hi Li Ari M O'C Ari, - Ari NA1; M儿,1 ,五 $-\mathbf{A}_{\mathbf{H}_{1}}$ \mathbf{H}_{1} - S ′ ---A , G ' S ;B/ F/, LA TB/TE H, BH Cert, G; Ert B, A E 🗝 DAL 🛶 , G ; M / B / , С / ; J./ цТ , [—] , H D H, E H A ; 1 $C_{m}, \qquad \lambda \quad \forall \mathbf{P} \lambda = \mathbf{H}^{-} \mathbf{H}; \\ \lambda = C_{m}, \qquad \mathbf{P}$ β C , ⊷. , P P; \mathbb{L} , \mathbb{N}_{-} , \mathbf{H}_{1} , L H, A H, H, C / H, P ; C K//, is K $H_{H_{1}}$, I $-A_{H_{1}}$ LSL ; HA K H, RH, H, K T UH H, R / H, $\mathbf{G}_{\mathbf{x}} = \mathbf{R} \mathbf{L}_{\mathbf{x}} \mathbf{H}_{\mathbf{x}}$ I / H. / S/ MG., / ⁻ / L.H. A. H./ C. // H. P. , / H. / / ' He A A HE LAA A HE. And OH AA HE.,

Hen, DP, Hen, H





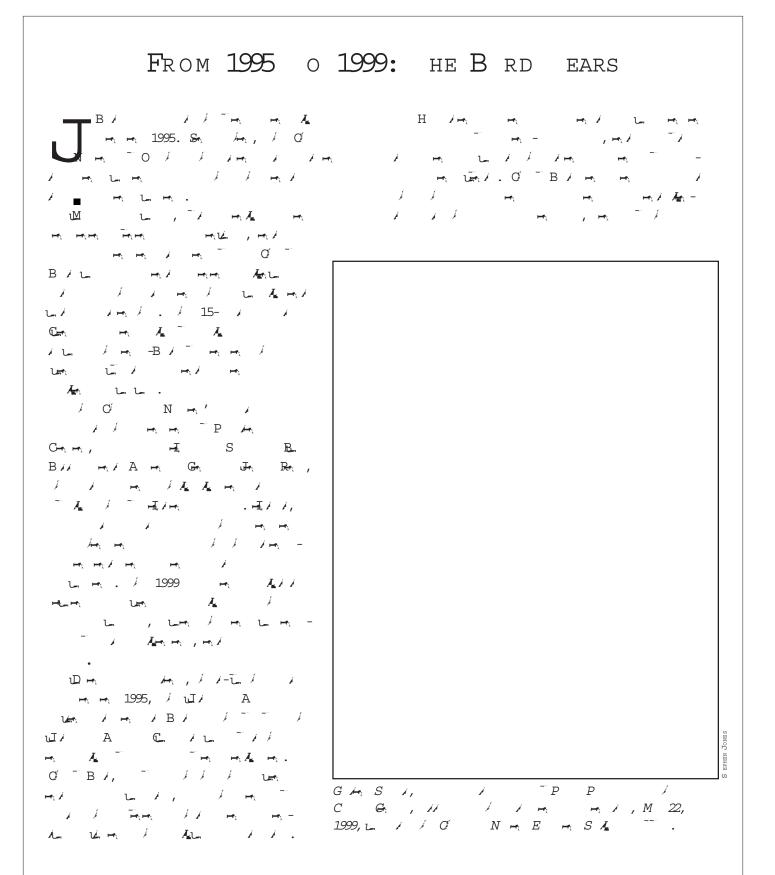
Obser ing he 1999 Cherokee Na ion Elec ions

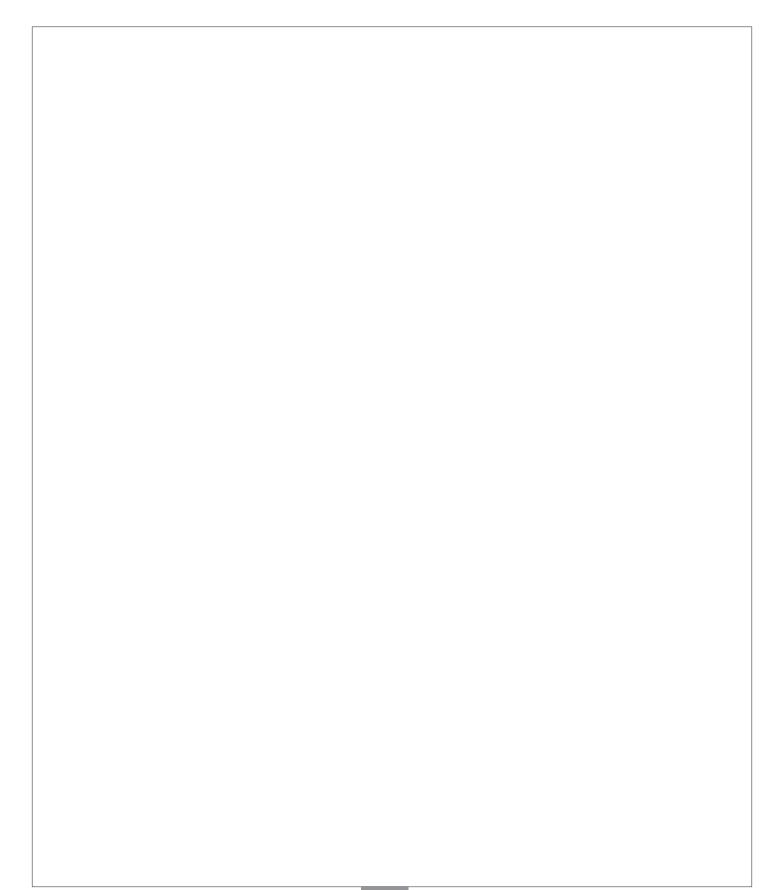


NPDI

Obseř ing

Obser ing he 1999 Cherokee Na ion Elec ions





NNDI

Obseri ing he 1999 Cherokee Na ion Elec ions

ul lul. l l's C LIIII C All I Am In I ⊢r, A . O BIHHA LI j. L / m m/ / L m//L. нЩ , i i L. A HA II 0 -H.A. A Hr. B /′ ⊨t L. H. . / ECH, 1 La Å Ht. 1, + 1 1 1 A H A 4 H + 1 -J. нг, – An . / Lit Li the C man' The mit un A. A. A. A. A. A. A. O BALA A A A LA LA the the mail A Let Hi L. H. H. H. CB/ MA/ L/ H_{1} H_{2} H_{3} H_{4} H_{4} H_{4} H_{4} here have been here here the الم الم 1 L THE HEAT A HE , J / 🗝 , 👘 🔣 🕂 . $F \mapsto_{i} \mapsto_{i}$ u∆ / / HALIA HALIA , A A A O j. Â , 1 1 L. L., M. A.M. . Mar / L/ / H 1999 L / -اسا اسا A. A $\mapsto_{i} A$ A \mapsto_{i} Obser ing he 1999 Cherokee Na ion Elec ions

he Pre-Elec	ION PERIOD
<pre> Gen</pre>	
Η C G, m, I A (^I): M/L, M B I, Gm, m, Jm, AI, S' MGm, R. G, m, I G Am, S I.	

	~		~		
HE	Car	ER	CEN	ER	

NNDII



 $I = \frac{\pi}{2} \int C = \Theta \int J = \frac{\pi}{2} \int J = \frac{$

cover as many poling sites as possible on electron day, the Centels closervers vieted at 32 precinds haf more than once who ut notice to ensure no one knew in advance of their axid.

Whiteged to assessing the dectod pocess, Cater Center observers applied international standards of popular patipation and fiele and genuine dectors to Cherokee dectoral laws and procedures.

The desives systematically surveyed each precind, summatizing acherence to opening and dising procedues as well as the general vole (see Appendix A). The information provided a comprehensive overview of deaton day, inducing volng addies accord the putg ses and dising and counting procedures. This method enabled the delegation to guaratee that isolated incidents dd not incolvertantly become generalizations that could feasily characterize the deaton, and conversely, that patters could be ready recognized

The delegation assessed the election process using delia that reflected minimal condons for a free and fair election. These condons included whether:

3 There were no rescarable halans on derstably opalipze interpolationo cess inducing the bit to a secret vote and the right to elected office.

3 Respect for the ights of feedbox of expession, association, and assembly for a pecial adequately aboved polical organizing and campaigning to inform dates about the canddates and i ssues.

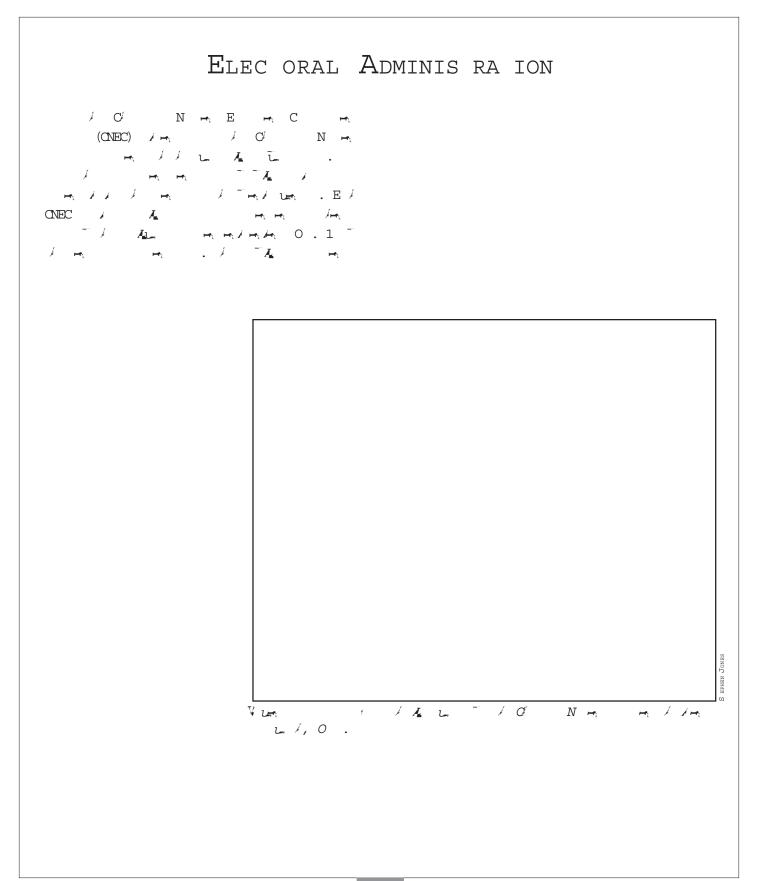
3 There was riegly of the batting process, inducing whether the canddate or party that receives the proportion of the vote presorbed by law is abread to resume ofter and power. 3 Al canddates could depend on open and fair

etors conduted on a bel paying fel 3 The etors was as induise as possible NDI

Any population in which less than 20 percent is

S





Obseñ ing he 1999 Cherokee Na ion Elec ions

1 1 1. 1 **Η**ί A Ha A . ≠ Hi L $\mathbf{H}_{\lambda}\mathbf{f}_{\lambda}\mathbf{H}_{\lambda}$ 1 4 k H: 4 Â H, ∡ i it L . 1 A.F 4 - H **Η**ί An I rr, ≯ L. II ∡ H₁ , Hi La Ari , Mi $H_{\tilde{k}} = H_{\tilde{k}}$, H 1 H. 1 H; L. • H1

NDI

NPDI

Obser ing he 1999 Cherokee Na ion Elec ions

HE PRIMAR ELEC IONS: MA 22, 1999

ALI O J BI 1 August Η H. . I I AIH. ATA LA Hilm Mr. O <u>k</u> 1 / <u>k</u> 🛏 O / . , 4 C/ J. k AH: H - ++, 🖌 4 ۱۲. ۲۰ $\mathbf{H}_{k} = \mathbf{O}' - \mathbf{I} + \mathbf{H}_{k} \mathbf{3}$ М A, I La La 40 Ā. A + L / C -Mi, Hit HIAA , Ht. J. A. H: . H Л 1 -HAA IIII H -BIA II H I I I I -L 11 - *i*.

н 🖌 3 0 - B / 👫 31.58 🛶 - 1 <u>4</u>. 3 C/S/, 19.33 **Η**ί . 3 P R / , 16.49 🛏 . 3 D / B / , 14.56 Ht. 3 / L. HIAA - <u>A</u> / Ht.Ht. - / <u>A</u>.

0

H.

H H A

	~		~		
HE	Car	ER	CEN	ER	

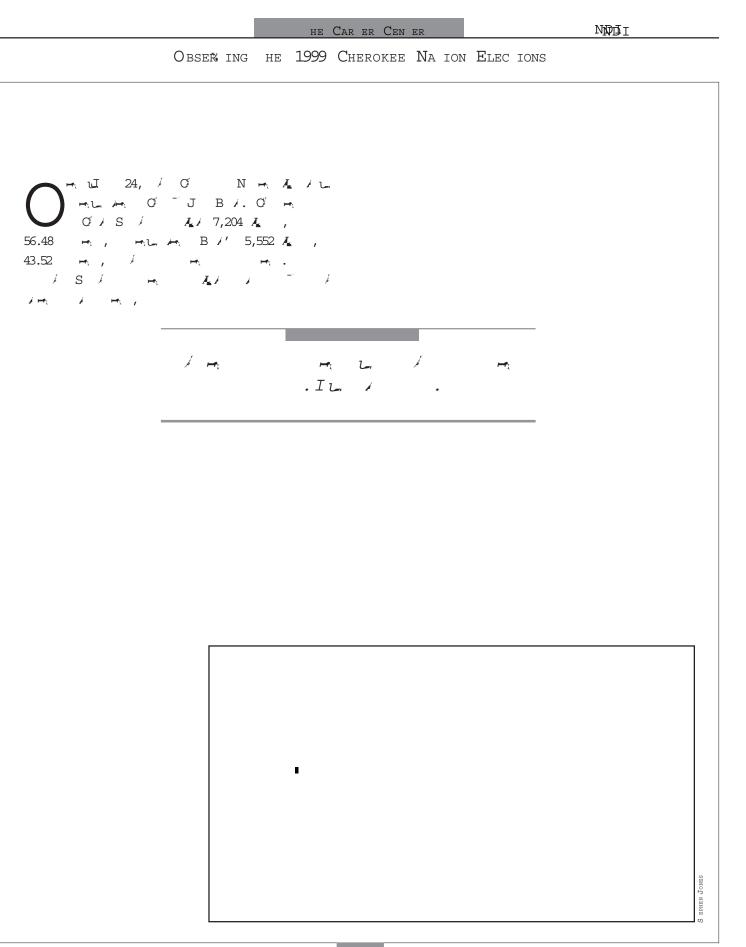
NDII

Obseñ ing he 1999 Cherokee Na ion Elec ions

Absen ee \vee 0 ing 1 In Link H: A 1. H Hil . / j. ${\bf H}_{i}$ Η j. ∡ H₁ AI AHR i i Η H. J. 1 Â ife: H: A Á. L $\not \models \vdash_{k}$ $A \mapsto_{i}$ S / L / L L H, H. A. A. <u>k</u>, j. H, H, C THE / Area H, H, L, - \$25 ні ніці нні [—] Ліці Л C' . Mer Here Arr. $\mapsto_{i} I$ $H_1 = J$

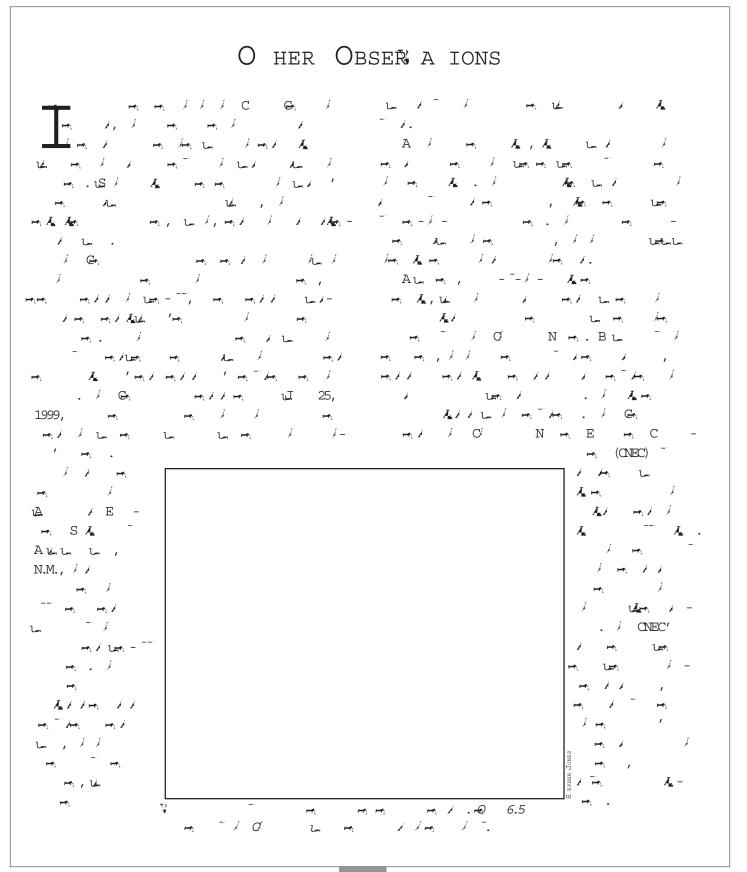
HE	Car	ER	Cen	ER	
1111	CHIC	LI IV		LI IC	

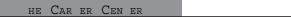
Obser ing he 1999 Cherokee



NDI

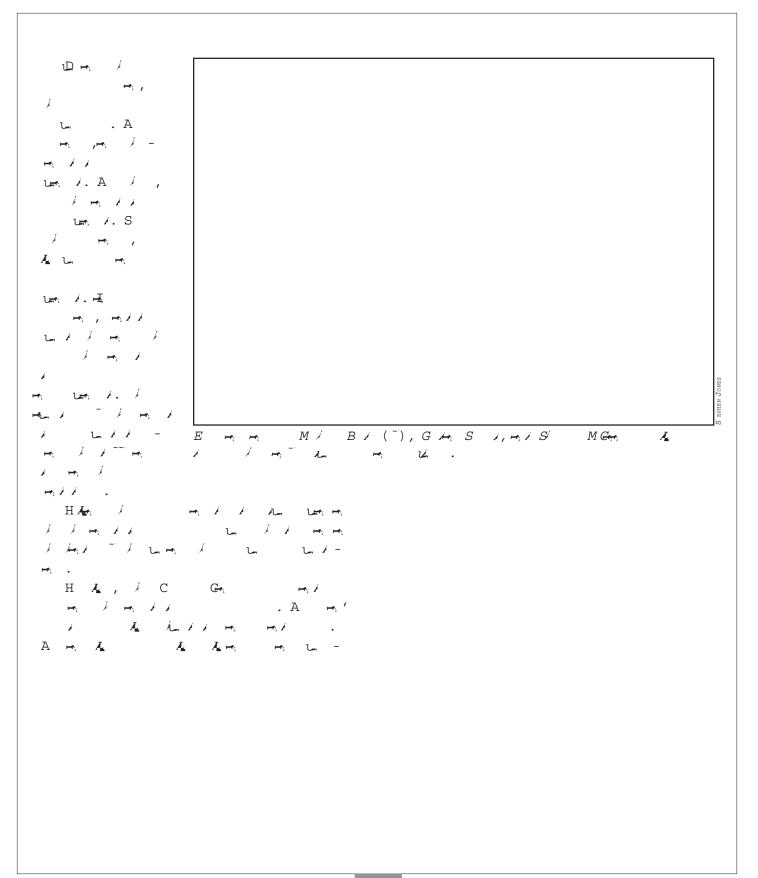
Observing he 1999 Cherokee Na ion Elecions



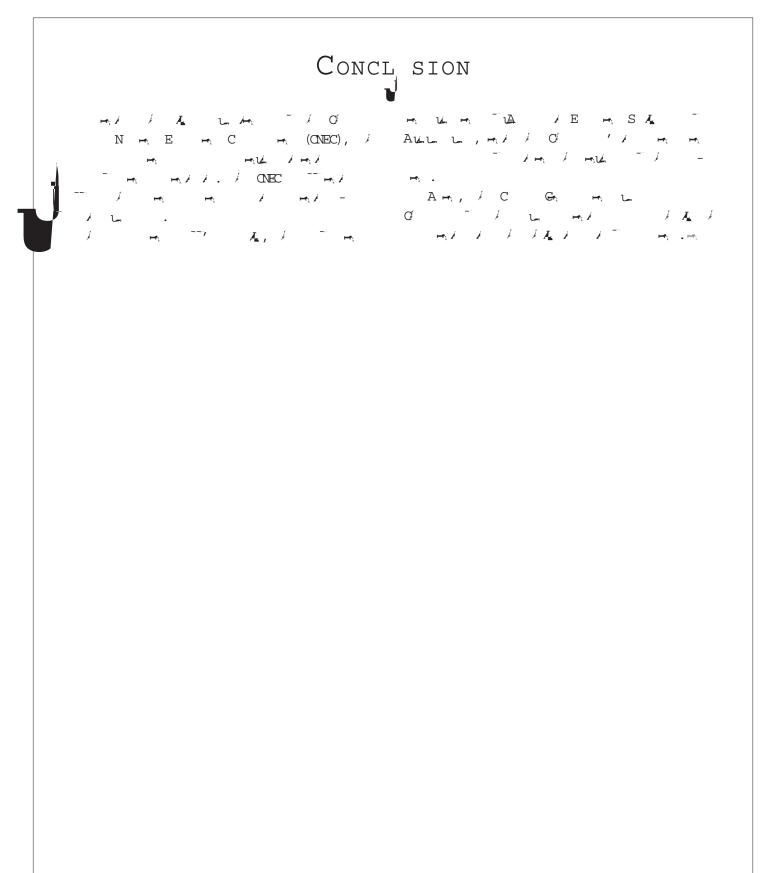


NNDI









NNDII

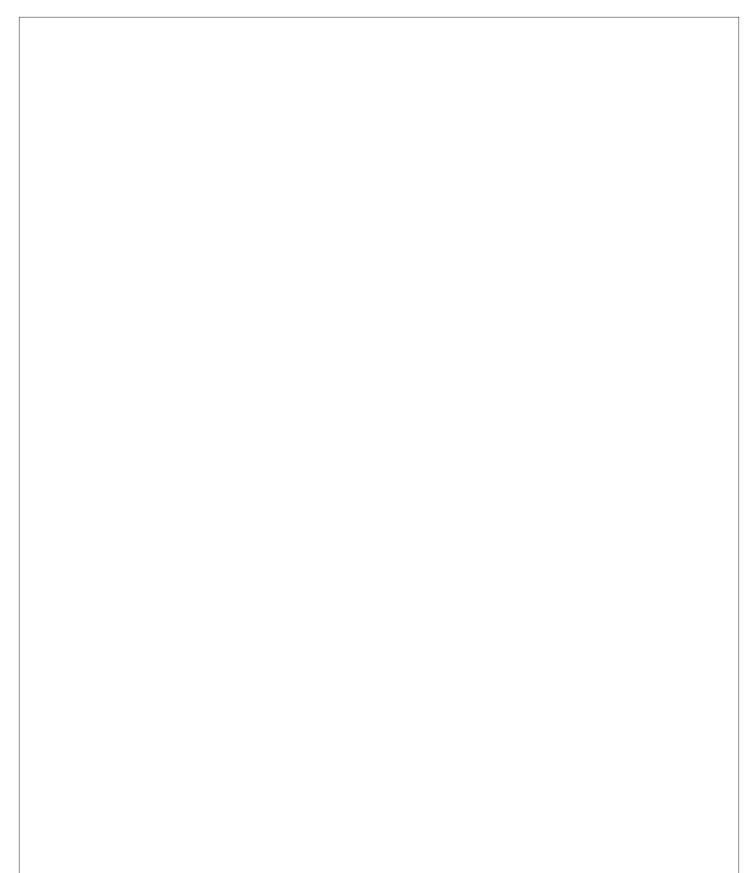
Observing he 1999 Cherokee Na ion Elecions

A. C. G. U.S. O' B. L. R. H. J., O. N. H. J. C. C. L. \neg H. J., O. N. H. J. C. D. L. \neg G. H. P. S. J. A. H. J. C. D. L. \neg O' H. P. S. J. A. H. T. E. L. \neg H. R. I. E. L. \neg H. R. J. N. R. G. P. R. A. J. 1999 H. P. R. A. 7, 1999 I. E. H. C. H. I. J. 1999 P. H. P. A. 7, 1999 I. S. B. N. N. R. M.N. R. F. N. C. G. J. F. O. G. J. F. O. G. J. F. P. H. S. B. M.N. R. F. O. G. J. F. O. G. J. F. P. H. S. H. M. 22, 1999 R. M. H. J. J. S. P. H. S. H. M. 22, 1999 J. 24, 1999 S. P. H. S. H. M. 22, 1999 J. 24, 1999 N. C. H.	
BL E H, O N H G GH CL THA H M , F PH O DL O H F S i , A H - L EL TH H R i i EM H L B R , A 1, 1999 I E H CH K D H L L S B M.V. R H F N.C GH i F O.G. i S H L E G H S H 22, 1999 R M H L i G N H E H C H i i i 1 , 1999 S P H S H i i i $22, 1999$ i $24, 1999$	Appendices
C. L -4.4 -4.5 -4.5 -4.5 -4.5 -4.5 D. L -6.5 -6.5 -7.5 -7.5 -4.5 -4.5 E L -6.5 -4.5 -7.5 -7.5 -7.5 -7.5 E M -4.2 -7.5 -7.5 -7.5 -7.5 -7.5 E M -4.2 -7.5 -7	A.C. G. IS C
D. L $\begin{tabular}{cccccccccccccccccccccccccccccccccccc$	BL R. HI, C' N - C.
E L U $H = R I I$ E M $H = R$ G. P R , A 1, 1999 H. P R , A 7, 1999 I E $= C = I$ J 1999 P $= I$ K D $= L$ L S B M.V R $= F$ N. C G_{A} I F O. $G_{A} I I$ E G_{-A} P L Q. P $= S$ $= IM$ 22, 1999 R M $= L$ I 1999 $I_{A} = C$ $= IL$ I , 1999 S P $= S$ $= IM$ 22, 1999 $I_{A} = C^{-1} = IM$	C.L ILK, MA, , F PH, C
ЕМ ни Г М Рн G. Р R , A 1, 1999 H. Р R , A 7, 1999 I E н. Сн./ J 1999 Рн K D н. L L S B M.V. R н. F N. C Gr / F O. G. // L P Gr P и Q. Р н. S н. : M 22, 1999 R M ни / Ó N н. Е н. С н.: ин 1, 1999 S Р н. S н.: Ш 24, 1999 Ин-ОГЕ н. . ОГ Е н. R. : M 22, 1999 Ин-ОГЕ н.	D.L $\overline{C} \rightarrow F -S \overline{A}, A \rightarrow -L$
G. P. R., A. 1, 1999 H. P. R., A. 7, 1999 I. E. H. C.H./ J. 1999 P.H. K. D. H. L. L. S. B. M. V. R. H. F. N. C. G., <i>J.</i> F. O. G. <i>J.</i> F. O. G. <i>J.</i> F. O. G. <i>J.</i> F. O. G. <i>J.</i> F. Q. P. H. S. H. 22, 1999 R. M. H.L. <i>J.</i> O. N. H. E. H. C. H.: U. 1, 1999 S. P. H. S. H.: U. 24, 1999 U. O. E. H. . O. E. H. R. : M. 22, 1999; J. 24, 1999	
H. P R , A 7, 1999 I E \rightarrow C \rightarrow / J 1999 P \rightarrow K D \rightarrow L L S B M. V R \rightarrow F N. C G / / F O. G / / L E O P \rightarrow S \rightarrow : M 22, 1999 R M \rightarrow K \rightarrow : M 22, 1999 R M \rightarrow K \rightarrow : M 24, 1999 U P \rightarrow C \rightarrow : U P 1, 1999	E. M. M. Ren
I E = C = 1 J 1999 P = K D = L L S B M.V R = F N.C G f / F O.G / L P G P 4 Q.P = S = : M 22, 1999 R M = 12 / O N = E = C = : 12 1, 1999 S P = S = : 12 24, 1999 12 - O E = . O E = R_{L} : M 22, 1999; 12 24, 1999	G.P.R., A. 1, 1999
J 1999 P + K D + L L S B M.V R + F N.C G / F O.G / L P G P / Q.P + S + : M 22, 1999 R M + / G N + E + C + : U 1, 1999 S P + S - : U 24, 1999 U - O E + . O = E + R_ : M 22, 1999; U 24, 1999	H.P.R., A. 7, 1999
KD $$ L LS B M.V. R $$ F N.C G. / F O.G. / L P.C. P.L Q.P. S. $$: M 22, 1999 R.M. $$ L C. $$: UF 1, 1999 S.P. S. $$: UI 24, 1999 UE $$ E $$. $$ E $$ R.L : M 22, 1999; UI 24, 1999	$I \in H_{1} \subset H_{2}$
L S B M.V. R m F N.C Gm / F O.Gm / F O.Gm P L P Cm P L Q.P m S m : M 22, 1999 R.M m L / C N m E m C m : L 1, 1999 S P m S m : L 24, 1999 L -0 E m . 0 E m R_ : M 22, 1999; L 24, 1999	J 1999 P 🛶
M.V. R \rightarrow F N. C G_{2} / F O. G_{2} / L P. G_{2} P \downarrow Q. P \rightarrow S \rightarrow : M 22, 1999 R. M \rightarrow 1/2 / C N \rightarrow E \rightarrow C \rightarrow : \square 1, 1999 S. P \rightarrow S \rightarrow : \square 24, 1999 \square -O ⁻ E \rightarrow . O E \rightarrow RL : M 22, 1999; \square 24, 1999	K.D. ⊷.L
N. C G ₁ / F O. G ₁ / L P G'm, P U_{L} Q. P m, S m, : M 22, 1999 R. M m, U_{L} / G' N m, E m, C m, : U_{L} , 1, 1999 S P m, S m, : U_{L} 24, 1999 U_{L} , $-O^{-1}$ E m, . O^{-1} E m, R_{L} : M 22, 1999; U_{L} 24, 1999	L S B
O. G_{n} // L P. O'_{m} P. V'_{n} Q. P. M_{n} S. M_{n} : M. 22, 1999 R. M. $M_{n}V'_{n}$ / O' N. M_{n} E. M_{n} C. M_{n} : UI_{n} 1, 1999 S. P. M_{n} S. M_{n} : UI_{n} 24, 1999 UI_{n} -O E. M_{n} . O E. M_{n} RL : M. 22, 1999; UI_{n} 24, 1999	$M. V R \mapsto F$
P Vím P Vím Q. P M S m_1 : M 22, 1999 R M m_1 Lín i Cín m_1 E m_1 C m_1 : UF 1, 1999 S P m_1 : UI 24, 1999 UE $-0^{}$ E m_1 . $0^{}$ E m_1 : M 22, 1999; UI 24, 1999	N.C. G. F
Q. P $=_{1}$ S $=_{1}$: M 22, 1999 R. M $=_{1}$ V. A C' N $=_{1}$ E $=_{1}$ C $=_{1}$: $=_{1}$ 1, 1999 S P $=_{1}$ S $=_{1}$: $=_{1}$ 24, 1999 $=_{2}$ $=_{1}$ -O E $=_{1}$. O E $=_{1}$ R_L : M 22, 1999; $=_{1}$ 24, 1999	O. G. // L
R. M $\rightarrow_1 u_{n-1} \neq C'$ N $\rightarrow_1 E \rightarrow_1 C \rightarrow_1 : u_{m-1} = 1, 1999$ S. P $\rightarrow_1 S \rightarrow_1 : u_{m-1} = 24, 1999 u_{m-1} - O^{} E \rightarrow_1$. O E $\rightarrow_1 R_{1} : M = 22, 1999; u_{m-2} = 24, 1999$	P. C'm, Pu
$S P \rightarrow S \rightarrow : U 24, 1999 U - O = P$. $O = E \rightarrow R_ : M 22, 1999; U 24, 1999$	Q. P ↔ S ↔ : M 22, 1999
. O E 🗝 RL : M 22, 1999; LI 24, 1999	R. M $\rightarrow_1 u_n$ / C/ N $\rightarrow_1 E \rightarrow_2 C \rightarrow_1 : u_n 1, 1999$
	$S P \rightarrow S \rightarrow : U 24, 1999 U - 0^{} E \rightarrow $
.N C	. O E ↦ RL. : M 22, 1999; LI 24, 1999
	. N C

	he Car er Cen er	NPJI
Obser ing	he 1999 Cherokee Na ion Ei	LEC IONS

	he Car er Cen er	NDI
Obser ing	he 1999 Cherokee Na ion	ELEC IONS

Obser ing he 1999 Cherokee N $\,$



		he Car ef	CEN	ER		NDI
Obser ing	не 1	999 Cher	OKEE	NA ION	ELEC IONS	
		Appendi	С			

		HE	Car er (Cen e	R		NIDII
Obser ing	HE	1999	Cherop	KEE	NA ION	E_{LEC} ions	
		_					
		A	PPENDI	D			
						•	

	he Car er Cen er	NDI
Obser ing	he 1999 Cherokee Na	ION ELEC IONS
	Appendi E	

		HE	Car er C	EN ER			NPDI
Obser ing	HE	1999	CHEROK	ee Na	ION	\mathbf{E}_{LEC} ions	
		A	Appendi F	1			

	HE	Car er Cen	ER		NDI
Obser ing	не 1999	Cherokee	${ m N}$ a ion	ELEC IONS	
	A	APPENDI G			

		HE	Car er	Cen	ER		NIPIJI	
Obser ing	HE	1999	Chero	KEE	${ m N}$ a ion	ELEC IONS		
		A	PPENDI	Η				

	HE	Car er Cen	ER		NDI
Obseř ing	не 1999	Cherokee	${ m N}$ a ion	ELEC IONS	
		Appendi I			

	he Car er Cen er	NPJI
Obser ing	he 1999 Cherokee Na ion Ei	LEC IONS

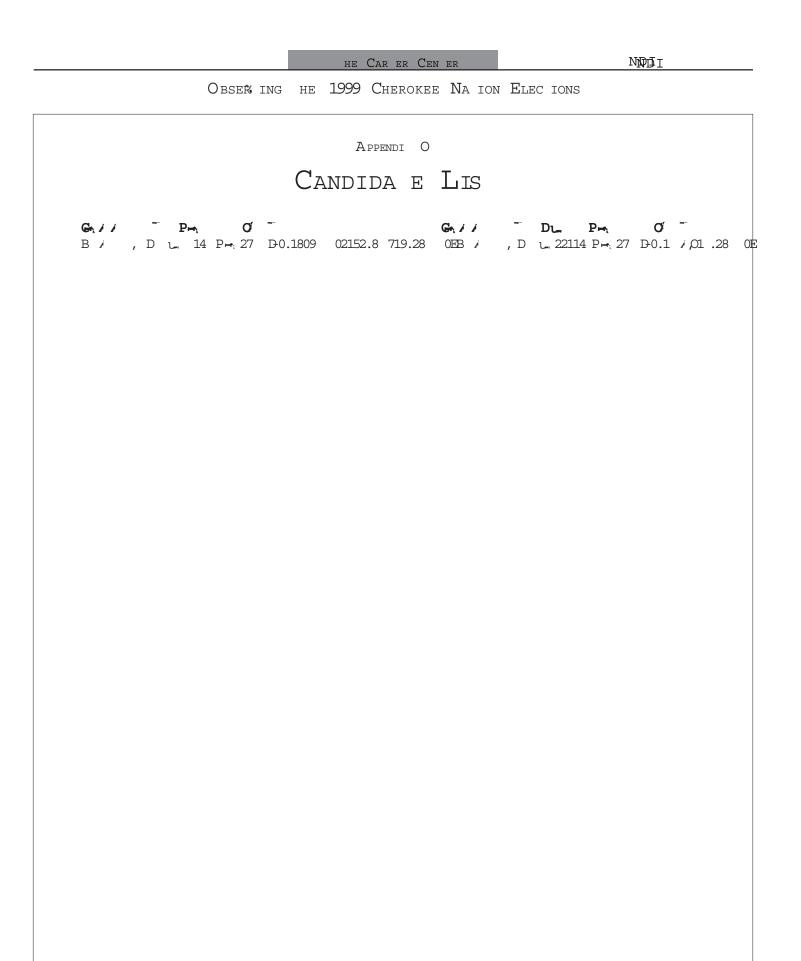
Obsex ing he 1999 Cherokee Na ion Elec ions	
Appendi J	

Obser ing he 1999 Cherokee Na ion Elec ions	
Appendi K	

		HE	Car er (Cen e	R			NPDI	
Obser ing	HE	1999	Cherok	KEE	NA ION	Elec	IONS		
		A	PPENDI	L					

		HE	Car er Cen	ER		
Obser ing	HE	1999	Cherokee	Na	ION	ION

	HE	Car er Cen er		NDI
0	bseñ ing he 1999	Cherokee Na ion	ELEC IONS	
	P	Appendi N		



	HE	Car er Cen er		NDI
O	bseñ ing he 1999	Cherokee Na ion	ELEC IONS	
	P	PPENDI P		

		HE	Car er Cen	ER			NMJI
Obser	ING HE	1999	Cherokee	Na i	ON EI	EC IONS	
		٦					
		A	APPENDI Q				

	he Car er Cen er	NDI
Obseř ing	he 1999 Cherokee Na ion	ELEC IONS

Obser ing he 1999 Cherokee Na ion Elec ions Appendi R		he Car er Cen er	NDI
Appendi R	Obser ing	he 1999 Cherokee Na ion	ELEC IONS
Appendi R			
		Appendi R	

	he Car er Cen er	NDI
Obseř ing	he 1999 Cherokee Na ion	ELEC IONS

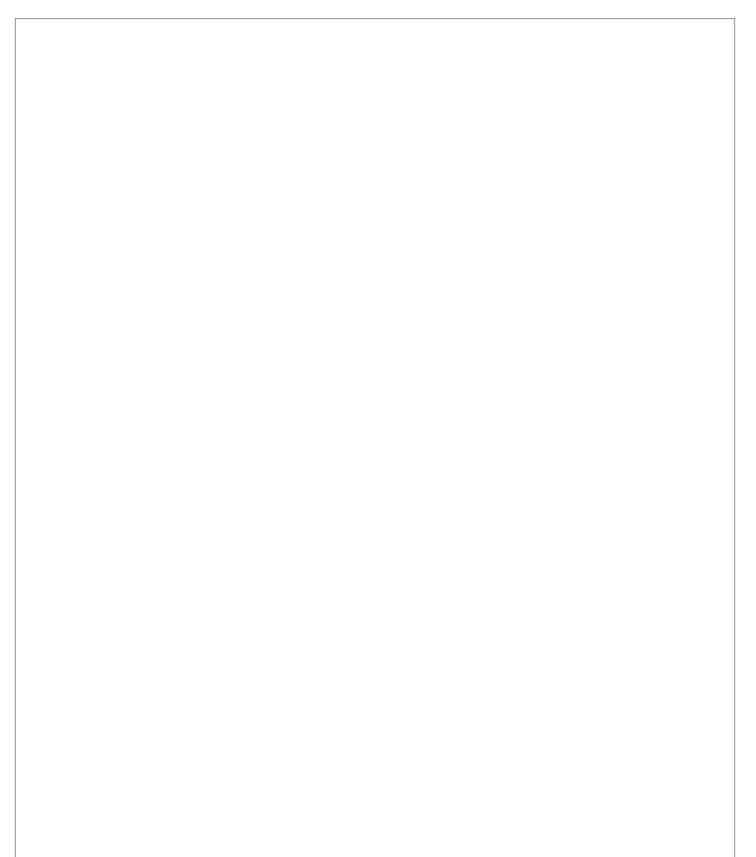
	he Car er Cen er	NDI
Obseř ing	he 1999 Cherokee Na ion	ELEC IONS

	he Car er Cen er	NDI
Obseř ing	he 1999 Cherokee Na ion	ELEC IONS

		HE	Car er Cen	ER			NIDI
Obseř ing	HE	1999	Cherokee	Na	ION	ELEC IONS	
		٨	0				
		А	PPENDI S				

NDI

OBSERVING THE 1999 C HEROKEEN ATION E LECTIONS



	he Car er Cen er	NDI
Obseř ing	he 1999 Cherokee Na ion	ELEC IONS

	he Car er Cen er	NDI
Obser ing	he 1999 Cherokee Na ion	ELEC IONS

THE C ARTERC ENTER

OBSERVING THE 1999 C HEROKEEN ATION E LECTIONS

Appendix U

	he Car er Cen er	NDI
Obser ing	he 1999 Cherokee Na ion	ELEC IONS

Овзектно не 1999 Снекоке Na ton Elec tons		he Car er Cen er	NDI
		Obsex ing he 1999 Cherokee Na ion Elec ions	
/ D	© 1999, O 🕴	121 Am Cm, / D & Sm / O / m. Rm	$A = A \qquad \mapsto_k$.
/ D			
		/ D O / 🖛 — M 24, 1999	

he Car er Cen er

Observing he 1999 Cherokee Na ion Elec ions

